North Tyneside Council Report to Cabinet Member for Environment Date: 29 September 2023

Title: Pedestrian Crossing – West Bailey, Killingworth

Portfolio(s): Environment Cabinet Councillor H

Member(s): Johnson

Report from Service Regeneration and Economic Development

Area:

Responsible Officer: John Sparkes, Director of (Tel: 0191 643 7295)

Regeneration and Economic

Development

Wards affected: Camperdown

PART 1

1.1 Executive Summary:

This report seeks the approval of the Cabinet Member for Environment to introduce a zebra crossing on West Bailey, Killingworth and to set aside one objection received to the proposal.

1.2 Recommendation(s):

It is recommended that the Cabinet Member for Environment:

- (1) considers the objection;
- (2) sets aside the objection in the interests of improving road safety for all road users and contributing to ensuring that highway conditions are conducive to support greater usage of cycling, walking and wheeling; and

(3) determines that a pedestrian crossing should be established in accordance with the proposal.

1.3 Forward Plan:

Considering any representations received in relation to proposals to establish pedestrian crossings and thereafter determining if pedestrian crossings should be established is a standing item on the Forward Plan.

1.4 Council Plan and Policy Framework

The proposals in this report relate to the following priority in Our North Tyneside, the Council Plan 2021 to 2025:

- A green North Tyneside
 - We will increase opportunities for safe walking and cycling
 - We will publish an action plan of the steps we will take and the national investment we will seek to make North Tyneside carbon net-zero by 2030
- A secure North Tyneside
 - We will continue to invest £2m per year in fixing our roads and pavements

The proposals in this report relate to the following priorities in the Carbon Net-Zero 2030 Action Plan:

- Low Traffic Neighbourhoods and School Streets
- Reduce car-based school trips by 5% annually

1.5 Information:

1.5.1 <u>Background</u>

In accordance with the Authority's aims to improve road safety, it is proposed to establish a zebra crossing on West Bailey, Killingworth adjacent to Bailey Green Primary School. This will improve pedestrian links to the school and nearby nursery. A parallel crossing (i.e. a zebra crossing with separate

provision for pedal cycles) was considered, however the option of a zebra crossing was pursued owing to the specific circumstances in this instance as the location of the proposed crossing, selected for access to the school, would be difficult satisfactorily to connect into the wider cycling network.

The proposal also includes footway widening on the north side of West Bailey adjacent to the school, the relocation of the bus stop at this location and an amendment to the traffic priority at the pinch point to the west of the school to support the safe operation of the zebra crossing and bus stop.

A proposal to introduce waiting, loading and school keep clear restrictions in the vicinity of Bailey Green Primary School and 'Bailey's Butterflies' nursery was advertised at the same time as the proposal to introduce a zebra crossing on West Bailey and is the subject of a separate report to the Cabinet Member for Environment, as objections to it were received. The waiting restrictions proposed for West Bailey are intended to discourage obstructive parking and support the safe use of the proposed zebra crossing.

Ward members were updated on the proposal by email in November 2022. Engagement on the scheme was carried out in December 2022 via an informal postal consultation with residents affected by the proposed restrictions and with Bailey Green Primary School. Consultation with standard technical consultees including bus operators was also undertaken. Feedback from this engagement exercise informed the final proposal.

The statutory consultation was carried out in May 2023 and nine representations were received, of which eight objected to aspects of the proposals. All eight objectors expressed their opposition to the proposed parking restrictions, however only one (Objector C) expressed an objection to the proposed zebra crossing in their representation.

1.5.2 <u>Statutory Consultation</u>

Proposals to establish pedestrian crossings are subject to statutory legal process as described in section 2.2: this includes the Authority giving public notice of the proposals and taking such other steps as it may consider appropriate for ensuring adequate publicity. In North Tyneside, this includes notices advertising proposals being displayed on affected streets and on the Authority's website. This enables members of the public or businesses to object to the proposal. Any objectors are sent a response and invited to reconsider their objection. Any objections not withdrawn are referred to the Cabinet

Member for Environment for consideration in accordance with the Mayor's Scheme of Delegation.

1.5.3 <u>Summary of Objection</u>

Objector C's representation included a concern that the proposal to change the priority for the flow of traffic through the pinch point to the west of the school from eastbound to westbound and the introduction of a zebra crossing would make it more difficult for drivers exiting Hamsterley Drive onto West Bailey. An officer responded to highlight that the proposed crossing and associated bus stop relocation are expected to improve road safety for all road users. It was also explained that the change in traffic priorities at the western pinch point would benefit residents of Hamsterley Drive heading westbound when leaving the estate.

The objector was advised that any objections not withdrawn would be referred to the Cabinet Member for Environment for consideration and was invited to reconsider their objection. No further correspondence was received.

Full details of the objection and officers' response are included at Appendix 1 of this report.

1.6 Decision options:

The following decision options are available for consideration by the Cabinet Member for Environment:

Option 1

Approve the recommendations set out in section 1.2

Option 2

Not approve the recommendations set out in section 1.2

Option 1 is the recommended option.

1.7 Reasons for recommended option:

Option 1 is recommended in the interests of improving road safety in the vicinity of the school and nursery whilst supporting cycling, walking and wheeling in this area.

1.8 Appendices:

Appendix 1 Details of objections and associated correspondence

Appendix 2 Notice advertised on site

Appendix 3 Plan of proposed scheme

Appendix 4 Equality Impact Assessment

1.9 Contact officers:

Andrew Flynn, Senior Manager – Integrated Transport, 0191 643 6083
Nick Saunders, Senior Traffic Engineer, Capita, 0191 643 6598
Amar Hassan, Principal Accountant Investment (Capital) and Revenue, 0191 643 5747

1.10 Background information:

- (1) North Tyneside Transport Strategy
- (2) Road Traffic Regulation Act 1984
- (3) The Traffic Signs Regulations and General Directions 2016

PART 2 - COMPLIANCE WITH PRINCIPLES OF DECISION MAKING

2.1 Finance and other resources

Funding to advertise and implement the proposals is available from the 2023/24 (Road Safety) Local Transport Plan capital budget.

2.2 Legal

Proposals that involve the removal of or amendment to existing pedestrian crossings and the installation of any new pedestrian crossings are subject to statutory legal process set out in the Road Traffic Regulation Act 1984 and the Regulations that flow from that Act, namely, The Traffic Signs Regulations and General Directions 2016. The Authority is required to consult the chief officer of police about its proposal and give public notice of the proposal.

In North Tyneside, in addition to being advertised in a local newspaper, notices advertising the proposal are displayed on the Authority's website and on roads affected by the order. Documents relating to the proposal are also available for public inspection at the Authority's offices at Quadrant. Objections to the proposal may be made within a period of 21 days starting from the date the notice was published.

In accordance with the Mayor's Scheme of Delegation, if any objections cannot be resolved, then the Cabinet Member for Environment is asked to consider those representations made and not withdrawn and to determine if a pedestrian crossing should be established.

2.3 Consultation/community engagement

2.3.1 Internal consultation

Ward members' views on the proposal were sought as described in section 1.5.1.

2.3.2 Community engagement

Local residents' views on the proposal and those of the school and nursery were sought as described in section 1.5.1. The proposal was advertised in line with statutory process as described in section 1.5.2.

2.4 Human rights

Any human rights implications must be balanced against the duty that the Authority has to provide a safe highway for people to use. It is not considered that the proposed restrictions will have a negative impact on individuals' human rights.

2.5 Equalities and diversity

An Equality Impact Assessment for the proposed zebra crossing and associated parking restrictions has been undertaken and is attached as Appendix 4 to this report. This identifies positive potential impacts: these relate to improved accessibility for people who currently experience difficultly negotiating footways and crossing the road. Actions are specified to reduce

the potential negative impact relating to access arrangements during construction work.

2.6 Risk management

There are no risk management implications directly arising from this report. Strategic and operational risks associated with transport matters are assessed via the established corporate process.

2.7 Crime and disorder

There are no crime and disorder implications directly arising from this report.

2.8 **Environment and sustainability**

There are potential positive implications in that the proposals support the use of more sustainable modes of transport in preference to car use. The proposals therefore support the target within the Carbon Net-Zero 2030 Action Plan to reduce car-based school trips.

PART 3 - SIGN OFF

•	Chief Executive	X
•	Director of Service	X
•	Mayor/Cabinet Member	X
•	Chief Finance Officer	X
•	Monitoring Officer	X
•	Assistant Chief Executive	X

X

<u>Details of Objection - C (Dated 15 June 2023)</u>

(N.B. Only C's comment regarding the proposed zebra crossing and the officer's response are included here. The remainder of C's objection and the officer's response to it are included in the associated report which concerns the parking restrictions proposed as part of this scheme).

We would be most grateful if you would take the following into consideration:

2.Changing traffic priorities in conjunction with the moving of the bus stop into the layby and the introduction of a zebra crossing, without lights, will impact residents exiting Hamsterley Drive who need to turn either East or West onto West Bailey.

Officer Response (Dated 3 August 2023)

Thank you for your comments regarding the proposed measures around Bailey Green Primary School, Killingworth. I have attached copies of the proposal for your information.

2. The proposed zebra crossing on West Bailey is expected to improve road safety for pedestrians walking to and from Bailey Green Primary School at peak times. This provision will involve the relocation of the existing bus shelter to maintain a safe visibility for vehicles attempting to overtake a stationary bus, and therefore also requires a change of the priority at the chicane system. The new arrangement will give residents exiting Hamsterley Drive, and travelling west, priority against oncoming traffic.

In the event that you wish to withdraw your objection based on the information above, I would be grateful if you could let me know at the earliest opportunity. Alternatively, your objection will be included in a report to be presented to the Cabinet Member for Environment for consideration in the near future. You will be notified of the Cabinet Member's decision with regard to this scheme in due course.

NORTH TYNESIDE COUNCIL

(Prohibition and Restriction of Waiting and Loading) (Consolidation) Order 2022 and Proposed Zebra Crossing

North Tyneside Council gives notice that it proposes to make variation orders under Part IV of Schedule 9 to the Road Traffic Regulation Act 1984 and all other enabling powers. The effect of the orders, if made, will be to vary the North Tyneside (Prohibition and Restriction of Waiting and Loading) (Consolidation) Order 2022, so that:

- no waiting at any time restrictions be introduced on sections of the following roads:
 - a) Garth Thirteen, Killingworth on its
 - (i) west side, from its junction with West Bailey to a point 29 metres north of that junction.
 - (ii) east side, from its junction with West Bailey to a point 23 metres north of that junction.
 - b) West Bailey, Killingworth on its
 - (i) north side, from a point 90 metres west of its junction with Garth Thirteen to a point 56 metres east of that junction.
 - (ii) south side, from a point 109 metres east of its junction with Chaffinch Way to a point 162 metres east of that junction.
 - (iii) south side, from a point 11 metres west of its junction with Hamsterley Drive to a point 45 metres west of that junction.
 - (iv)south side, from a point 54 metres east of its junction with Hamsterley Drive to a point 170 metres east of that junction.
 - (v) north side, from its junction with the access road to Bailey Green Primary School to a point 15 metres east of its junction with Garth Sixteen.
 - c) The access road to Bailey Green Primary School, Killingworth on both sides, from its junction with West Bailey to a point 10 metres north of that junction.
 - d) The un-named road to the rear of Cypress Gardens, Killingworth on its west side, from its junction with the access road to Baileys Butterflies Nursery to a point 10 metres north of that junction.
 - e) The access road to Baileys Butterflies Nursery, Killingworth on its north side, from its junction with the un-named road to the rear of Cypress Gardens to a point 10 metres east of that junction.
 - f) Garth 16, Killingworth on both sides, from its junction with West Bailey to a point 10 metres north of that junction.

- 2. no waiting at any time restrictions be revoked on:
 - a) West Bailey, Killingworth on its south side, between a point 48 metres west of its junction with Hamsterley Drive and a point 79 metres west of that junction.
 - b) The unnamed road off Garth Thirteen (at the rear of No.s 17 to 27 Cypress Gardens) forming the access road to Baileys Butterflies Nursery, Killingworth on its east side, from its junction with Garth Thirteen in a northerly direction for its entirety.
- 3. a no stopping on school entrance markings restriction, operational between 8.00am and 6.00pm on Monday to Friday be introduced on:
 - a) the un-named road to the rear of Cypress Gardens, Killingworth on its east side, between its junction with Garth Thirteen and its junction with the access road to Baileys Butterflies Nursery.
 - b) the access road to Baileys Butterflies Nursery, Killingworth South side, from its junction with the un-named road to the rear of Cypress Gardens to a point 10 metres east of that junction.
- 4. a no stopping on school entrance markings restriction, operational between 8.15am – 9.15am and 3.00pm - 4.00pm on Monday to Friday on the north side of West Bailey, Killingworth, from a point opposite the eastern kerbline of Hamsterly Drive to a point 76 metres east of that junction, be revoked.
- 5. A no loading and unloading restriction, operational at any time on any day be introduced on:
 - a) Garth Thirteen, Killingworth on its
 - (i) west side, from its junction with West Bailey to a point 29 metres north of that junction.
 - (ii) east side, from its junction with West Bailey to a point 23 metres north of that junction.
 - b) West Bailey, Killingworth on its
 - (i) north side, from a point 90 metres west of its junction with Garth Thirteen to a point 56 metres east of that junction.
 - (ii) south side, from a point 109 metres east of its junction with Chaffinch Way to a point 162 metres east of that junction.
 - (iii) south side, from a point 11 metres west of its junction with Hamsterley Drive to a point 45 metres west of that junction.
 - (iv) south side, from a point 54 metres east of its junction with Hamsterley Drive to a point 170 metres east of that junction.

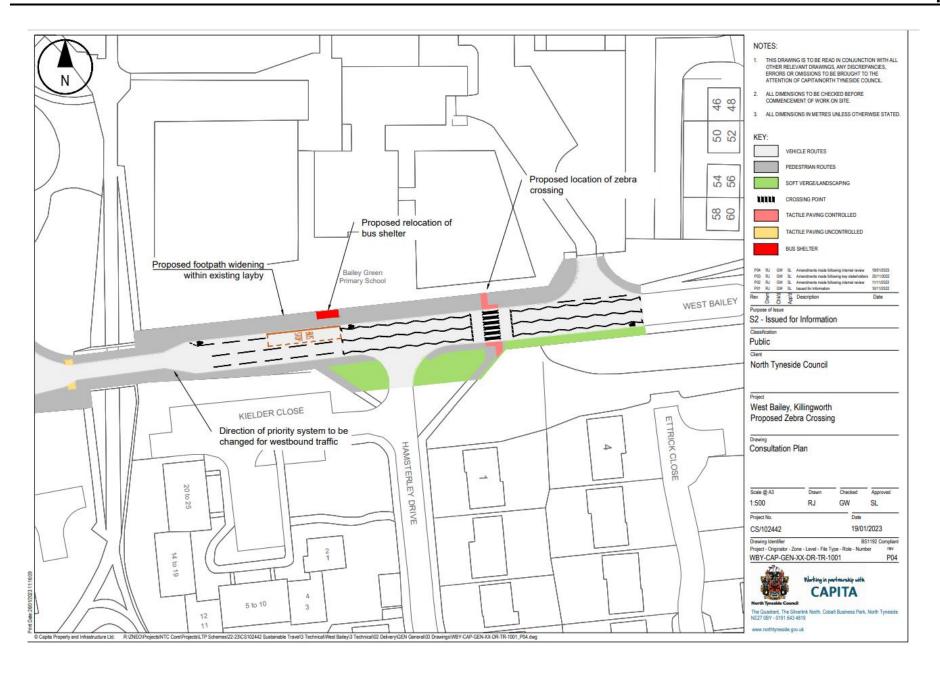
- (v) north side, from its junction with the access road to Bailey Green Primary School to a point 15 metres east of its junction with Garth Sixteen.
- c) The access road to Bailey Green Primary School, Killingworth on both sides, from its junction with West Bailey to a point 10 metres north of that junction.
- d) Garth Sixteen, Killingworth on both sides, from its junction with West Bailey to a point 10 metres north of that junction.
- 6. A no loading and unloading restriction on the south side of West Bailey, Killingworth, between a point 48 metres west of its junction with Hamsterley Drive and a point 79 metres west of that junction, be revoked.

North Tyneside Council also gives notice that it proposes under Section 23(2) of the Road Traffic Regulation Act 1984, and after consultation with the Chief Officer of Police to establish a zebra crossing on West Bailey, Killingworth at a point 19 metres east of its junction with Hamsterley Drive.

Further details of the proposals may be examined in the documents available on the Council's website www.northtyneside.gov.uk (Statutory Notices). If you wish to object to the proposals, you should send the grounds for your objection in writing to the undersigned or via email to democraticsupport@northtyneside.gov.uk by 16 June 2023. Any objections may be published as part of any reports to councillors on the matter. If you need us to do anything differently (reasonable adjustments) to help you access our services, including providing this information in another language or format, please contact democraticsupport@northtyneside.gov.uk

26 May 2023

Law & Governance, Quadrant, Silverlink North, Cobalt Business Park, NE27 0BY



Change Equality Impact Assessments (EqIAs)e

1. Proposal details					
Name of the	West Bailey, Killingw	orth – Proposed Zebra			
policy/project/process being	Crossing and Waitir	ng Restrictions			
assessed (subsequently					
referred to as project)					
Purpose of project	In line with the Auth	ority's aims to improve road			
	safety and support	active travel, it is proposed to			
	install a zebra cross	ing on West Bailey in			
	Killingworth, and parking restrictions in a number				
	of locations on West Bailey, Garth 16 and Cypress				
	Gardens.				
	The proposals asso	ciated with this EIA involve			
	improvements to we	alking and wheeling on West			
	Bailey in the vicinity	of Bailey Green Primary			
	School. The scheme	consists of installing a zebra			
	crossing on West Bo	ailey, widening the footway			
	into the existing lay	by and relocating the existing			
	bus stop.				
	The scheme also inc	cludes the installation of no			
	waiting, no loading and no stopping restrictions				
	at locations around Bailey Green Primary School				
	and Bailey's Butterflies Nursery.				
Who is the project intended to	Local residents, child	dren, parents, staff and			
benefit?	visitors associated v	with the primary school and			
	waiting, no loading and no stopping restrictions at locations around Bailey Green Primary School and Bailey's Butterflies Nursery. Local residents, children, parents, staff and visitors associated with the primary school and nursery. Improved crossing facilities, reduced traffic speeds at school start and end times, improved access to public transport, safer walking, wheeling and cycling.				
What outcomes should be	Improved crossing f	acilities, reduced traffic			
achieved?	speeds at school sta	art and end times, improved			
	access to public tra	nsport, safer walking,			
	wheeling and cyclin	g.			
Version of EqIA	1.0				
Date this version created	07/12/2022				
Confidential	no				
Directorate	Regeneration and E	conomic Development			
Service	Capita				
	Name	Service or organisation			
Principal author	Gary Walker	Capita North Tyneside			
Additional authors	Reagan Johnson	Capita North Tyneside			

2. Groups Impac	2. Groups Impacted					
Does the project impact upon?		If yes, what is the estimated number impacted? And the Level of impact this will have on the group (high, medium, low)				
Service Users	yes	600 students impacted. Level of impact is expected to be low.				
Carers or Family of Service Users	yes	600 parents / carers impacted. Level of impact is expected to be low.				
Residents	yes	Residents living in the vicinity of the school will be impacted in particular although the proposal will impact any road users in this area. Level of impact is expected to be low.				
Visitors	yes	30 visitors impacted. Level of impact is expected to be low.				
Staff	yes	90 staff impacted. Level of impact is expected to be low.				
Partner Organisations	no					

3. Evidence Gathering and Engagement				
	Internal evidence	External Evidence		
What evidence has been	Relevant objectives of	Feedback received		
used for this assessment?	the Authority, e.g. to take	during consultation		
	steps and seek	exercise.		
	investment to make			
	North Tyneside carbon			
	net-zero by 2030 (<u>Our</u>			
	North Tyneside Plan);			
	improve the street			
	network, putting cycling			
	and walking first (North			
	<u>Tyneside Transport</u>			
	Strategy); contribute to			
	reducing car-based			
	school trips (<u>Carbon Net</u>			
	Zero 2030 Action Plan);			

	promote road safety alongside healthy travel (North Tyneside Travel Safety Strategy); and effectively manage demand for parking (North Tyneside Parking Strategy)		
Have you carried out any	yes		
engagement in relation to			
this proposal?			
If yes of what kind and with	Consultation with key stak	ceholders, ward	
whom? If no, why not?	councillors, statutory bodi	ies, residents	
Is there any information you	yes		
don't have?			
If yes, why is this	Views of the wider public on the detailed		
information not available?	notices/orders relating to the scheme – we will		
	understand this by advert	ising the notices/orders	

4. Impact on Different Characteristics							
Legally	Potential Positive	Potential Negative	Description of the potential impact/s and evidence used				
Protected	Impact	Impact					
Characteristics	Identified	Identified					
Age	yes	no	People for whom age makes crossing the road more difficult (including pupils at Bailey Green Primary School) may experience a positive impact from the provision of a zebra crossing. People for whom age makes travelling more difficult may experience a positive impact from reduced pavement parking and footpath widening at a narrow point on West Bailey.				

		T	T
Disability	yes	yes	People for whom a disability makes crossing the road more difficult may experience a positive impact from the provision of a zebra crossing.
			Footway users with a disability (e.g. wheelchair users and visually or audio impaired people) may experience a positive impact from the provision of tactile paving and dropped crossing provision associated with a zebra crossing.
			Footway users with a disability (e.g. wheelchair users and visually or audio impaired people) may experience a positive impact from the reduction of pavement parking and the widening of footways.
			Blue badge holders may experience a negative impact from the proposed no loading at any time restrictions as this type of restriction applies to all vehicles including those displaying blue badges.
			Temporary traffic management arrangements during construction have potential to have a negative impact on accessibility for people with a disability. This can be reduced by seeking to ensure that construction partners do not obstruct footways which remain open, and in the case of closures provide appropriate access arrangements
			such as temporary dropped kerbs and/or safe temporary walking areas.

Gender	no	no	
reassignment			
Marriage & civil	no	no	
partnership			
Pregnancy &	no	no	
Maternity			
Race	no	no	
Religion or belief	no	no	
Sex	no	no	
Sexual	no	no	
Orientation			
Intersectionality	no	no	
Non-legally			
protected			
characteristic			
Carers	no	no	

5. Achievement of the Author	5. Achievement of the Authority's public sector equality duty					
Will the proposal		If yes, how?				
contribute to any of the						
following?						
Eliminate unlawful	no					
discrimination,						
victimisation and						
harassment						
Advance equality of	yes	The scheme has been designed to				
opportunity between		ensure that highway conditions are				
people who share a		conducive to support greater usage of				
protected characteristic		walking and wheeling, resulting in the				
and those who do not		potential positive impacts relating to				
		the age and disability characteristics				
		identified in section 4 above.				
Foster good relations	no					
between people who share						
a protected characteristic						
and those who do not						

6. Negative Impacts	6. Negative Impacts					
Potential negative	Can it be reduced	If yes how? If no, why not and what				
impact	or removed?	alternative options were				
		considered and not pursued?				
Proposed no loading at any time restrictions would prohibit blue badge holders from parking.	no	No loading at any time restrictions have been proposed for locations where parking causes an obstruction or road safety issue. Following consultation with residents, provision for some parking for blue badge holders has been				
		retained by leaving the northern section of double yellow lines unchanged adjacent to the nursery on Cypress Gardens.				
Temporary traffic management arrangements during construction have potential to have a negative impact on accessibility for people with a disability.	yes- reduced	This can be reduced by seeking to ensure that construction partners do not obstruct footways which remain open, and in the case of closures provide appropriate access arrangements such as temporary dropped kerbs and/or safe temporary walking areas.				
	Choose an item.					
	Choose an item.					

7. Action Plan						
Actions to gather	Responsible	Responsible	Target	Action		
evidence or	Officer Name	Officer	Completio	complete		
information to		Service Area	n Date	d		
improve NTC's						
understanding of the						
potential impacts on						
people with protected						
characteristics and						

how best to respond to						
them						
Displaying notices and	Gary Walker		Susto	ainable	31/01/2023	in
publishing details of	,		Trans	sport		progress
the proposals in						
accordance with the						
Authority's usual						
procedure						
					Calendar	Choose
						an item.
					Calendar	Choose
						an item.
Actions already in	Responsible	•	Resp	onsible	Impact	
place to remove or	Officer Nam	e	Office	er		
reduce potential			Servi	ce Area		
negative impacts						
Consideration of	Gary Walker	=	Susto	ainable	reduce	
accessibility factors as			Transport			
part of the scheme						
design process						
					Choose an item.	
					Choose an item.	
Actions that will be	Responsib	Respo	nsibl	Impac	Target	Action
taken to remove or	le Officer	e Offic	er t		Completio	complete
reduce potential	Name	Servic	e		n Date	d
negative impacts		Area				
Confirm that	Gary	Sustai	nabl	reduc	31/03/202	in
construction work takes	Walker	e Tran	sport	е	3	progress
account of accessibility						
factors, e.g. not						
obstructing footpaths						
which remain open,						
and in the case of						
closures providing						
appropriate access						
arrangements such as						
temporary dropped						
kerbs						
				Choos	Click or	Choose
				e an	tap to	an item.

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Inform the public of any positive impacts as part of communications/publicity when the scheme is completed Click or tap to enter a date.	most of any potential	Name		n Date	d
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Date review of EqIA to be completed	Responsib le Officer Name	Responsible Officer Service Area
31/03/2023	Gary Walker	Sustainable Transport

8. Outcome of EqIA		
Outcome	Please explain and evidence why you have	
	reached this conclusion:	
The proposal is robust, no	Several identified potential impacts are positive.	
major change is required	Actions are specified to reduce the potential	
	negative impact.	

9. Corporate Equality Group Member approval	
Do you agree or	Agree
disagree with this	
assessment?	
If disagree, please	
explain why?	
Name of Corporate	David Cunningham
Equality Group	
Member	
Date	26/02/2023

10. Director approval	
Do you agree or disagree	Agree
with this assessment?	
If disagree, please explain	
why?	
Name of Director	John Sparkes
Date	27/02/2023

Please return the document to the Author and Corporate Equality Group Member